HEAD I

MINISTRY OF SOCIAL AND FAMILY DEVELOPMENT

OVERVIEW

Mission Statement

To nurture:

- Resilient Individuals;
- Strong Families; and
- A Caring Society

FY2023 EXPENDITURE ESTIMATES

Expenditure Estimates by Object Class

Code	Object Class	Actual FY2021	Estimated FY2022	Revised FY2022	Estimated FY2023	Change Ov	er FY2022
	TOTAL EXPENDITURE	\$3,675,979,356	\$3,857,074,200	\$3,831,083,300	\$4,160,818,600	\$329,735,300	8.6%
	Main Estimates						
	OPERATING EXPENDITURE	\$3,591,795,659	\$3,770,228,500	\$3,744,237,600	\$4,056,950,600	\$312,713,000	8.4%
	RUNNING COSTS	\$540,386,508	\$665,227,900	\$607,702,500	\$661,140,300	\$53,437,800	8.8%
	Expenditure on Manpower	\$261,657,740	\$287,307,000	\$284,847,500	\$281,622,300	-\$3,225,200	-1.1%
1200 1500 1600	Political Appointments Permanent Staff Temporary, Daily-Rated & Other Staff	1,181,708 259,773,089 702,943	1,364,100 285,830,700 112,200	1,644,400 282,705,800 497,300	1,480,200 279,852,700 289,400	-164,200 -2,853,100 -207,900	-10.0 -1.0 -41.8
	Other Operating Expenditure	\$206,302,198	\$294,660,700	\$211,667,200	\$235,628,500	\$23,961,300	11.3%
2100 2300 2400	Consumption of Products & Services Manpower Development International & Public Relations, Public Communications	194,646,374 3,719,418 6,613,747	285,570,600 5,007,500 2,970,600	196,259,700 5,244,000 8,559,600	219,593,400 6,597,100 7,894,200	23,333,700 1,353,100 -665,400	11.9 25.8 -7.8
2700 2800	Asset Acquisition Miscellaneous	1,311,317 11,342	1,092,500 19,500	1,589,400 14,500	1,397,300 146,500	-192,100 132,000	-12.1 910.3
	Grants, Subventions & Capital Injections to Organisations	\$72,426,571	\$83,260,200	\$111,187,800	\$143,889,500	\$32,701,700	29.4%
3100	Grants, Subventions & Capital Injections to Statutory Boards	40,768,200	47,163,600	60,809,400	79,774,400	18,965,000	31.2
3200	Grants, Subventions & Capital Injections to Educational Institutions	0	100,000	143,100	267,200	124,100	86.7
3400	Grants, Subventions & Capital Injections to Other Organisations	31,658,371	35,996,600	50,235,300	63,847,900	13,612,600	27.1
	TRANSFERS	\$3,051,409,150	\$3,105,000,600	\$3,136,535,100	\$3,395,810,300	\$259,275,200	8.3%
3500 3600	Social Transfers to Individuals Transfers to Institutions & Organisations	1,932,507,376 1,118,901,774	1,993,886,400 1,111,114,200	1,925,753,700 1,210,781,400	1,957,961,300 1,437,849,000	32,207,600 227,067,600	1.7 18.8

Code	Object Class	Actual FY2021	Estimated FY2022	Revised FY2022	Estimated FY2023	Change Ov	er FY2022
	OTHER CONSOLIDATED FUND OUTLAYS	\$15,939,788	\$3,278,500	\$6,574,200	\$4,789,300	-\$1,784,900	-27.2%
4600	Loans and Advances (Disbursement)	15,939,788	3,278,500	6,574,200	4,789,300	-1,784,900	-27.2
	Development Estimates						
	DEVELOPMENT EXPENDITURE	\$84,183,698	\$86,845,700	\$86,845,700	\$103,868,000	\$17,022,300	19.6%
5100 5200	Government Development Grants & Capital Injections to	44,457,674 39,726,024	48,568,300 38,277,400	43,509,800 43,335,900	56,335,000 47.533.000	12,825,200 4,197,100	29.5 9.7
3230	Organisations	33,120,021	55,217,100	.5,500,000	,555,555	.,101,100	J.1

Establishment List

Category/Personnel	Actual FY2021	Estimated FY2022	Revised FY2022	Estimated FY2023
POLITICAL APPOINTMENTS	4	4	4	4
Minister	2	2	2	2
Minister of State	1	1	1	1
Senior Parliamentary Secretary	0	0	1	1
Parliamentary Secretary	1	1	0	0
PERMANENT STAFF	2,278	2,605	2,571	2,571
Accounting Profession (2008)	1	1	1	1
Administrative	10	10	13	13
Corporate Support	4	4	2	2
Driving	1	1	1	1
Economist Service	6	6	7	7
Healthcare Support	2	2	2	2
Information Service (2008)	5	5	7	7
Legal	6	6	6	6
Management Executive Scheme (2008)	2,206	2,533	2,498	2,498
Management Support Scheme (2008)	29	29	26	26
Operations Support	7	7	7	7
Shorthand Writers	1	1	1	1
TOTAL	2,282	2,609	2,575	2,575

FY2022 BUDGET

The revised FY2022 total expenditure of the Ministry of Social and Family Development (MSF) is \$3.83 billion. This is \$155.10 million or 4.2% higher than the actual FY2021 total expenditure of \$3.68 billion. Of the total expenditure, \$3.74 billion or 97.7% is for operating expenditure and \$86.85 million or 2.3% is for development expenditure.

Operating Expenditure

The revised FY2022 operating expenditure of \$3.74 billion is \$152.44 million or 4.2% higher than the actual FY2021 expenditure of \$3.59 billion. This increase is mainly due to higher expenditure in childcare and infant care subsidies, grants to pre-school operators of childcare centres and kindergartens, payouts for Baby Bonus and Government-Paid Leave Schemes and National Council of Social Service (NCSS) Operating Grant.

Development Expenditure

The revised FY2022 development expenditure of \$86.85 million is \$2.66 million or 3.2% higher than the expenditure incurred in FY2021. The increase is mainly due to the development of SSNet under SSICT Phase 3.

FY2023 BUDGET

The total expenditure for MSF in FY2023 is projected to be \$4.16 billion, which is an increase of \$329.74 million or 8.6% over the revised FY2022 expenditure. Of this, \$4.06 billion or 97.5% is for operating expenditure and \$103.87 million or 2.5% is for development expenditure.

Operating Expenditure

The budget of \$4.06 billion for operating expenditure is \$312.71 million or 8.4% higher than the revised FY2022 operating expenditure.

The Family Development Programme will take up the largest share of MSF's operating expenditure (\$3.03 billion or 74.7%). This is followed by the Social Policy and Services Programme (\$587.95 million or 14.5%), Rehabilitation and Protection Programme (\$167.00 million or 4.1%) and Sector Planning and Development Programme (\$108.82 million or 2.7%). The balance \$162.76 million or 4.0% will be distributed among 5 other programmes, comprising Corporate Support Programme, Gambling Safeguards Programme, Strategic Planning, Research and Development Programme, Enforcement and Licensing Programme, and Office of the Director-General of Social Welfare and Office of the Chief Psychologist Programme.

Family Development Programme

This Programme covers programmes and services to strengthen families and ensure a good start for every child under the Family Development Group and Early Childhood Development Agency (ECDA).

Family Development Group is allocated \$983.03 million for its operating expenditure. About 94% of the budget is allocated to support marriage and parenthood initiatives. This includes the Baby Bonus Scheme, Government-Paid Leaves Schemes and the Baby Support Grant.

ECDA is allocated \$2.05 billion for its operating expenditure, an increase of \$326.41 million or 19.0% over the revised FY2022 operating expenditure of \$1.72 billion. The increase in budget is due to continued efforts to provide affordable, accessible and quality early childhood (EC) services, such as providing more preschool places through the Anchor Operator (AOP) and Partner Operator (POP) Schemes and supporting fee cap reductions and higher salaries for EC educators in AOP/POP centres. Additional efforts are also being implemented to ramp up capacity in Early Intervention services. The KidSTART programme is also scaling up nation-wide progressively from 2023 onwards.

Social Policy and Services Group Programme

The Social Policy and Services Programme is allocated \$587.95 million for its FY2023 operating expenditure, an increase of \$18.73 million or 3.3% from the revised FY2022 operating expenditure of \$569.23 million. This increase is mainly due to grants for MSF-funded social programmes to improve services for vulnerable persons and persons with disabilities. This Programme also supports the administration and provision of social assistance to low-income Singaporeans, and the operations of MSF's 24 Social Service Offices.

Rehabilitation and Protection Group Programme

The Rehabilitation and Protection Programme is allocated \$167.00 million for its operating expenditure, an increase of \$8.45 million or 5.3% over the revised FY2022 operating expenditure of \$158.55 million. The budget increase is to provide effective rehabilitation and protection services. The services enable youth offenders to achieve positive outcomes in their rehabilitation, and for children and vulnerable adults to break cycles of abuse, neglect and offending.

Sector Planning and Development Programme

The Sector Planning and Development Programme is allocated \$108.82 million for its operating expenditure, an increase of \$2.11 million or 2.0% from the revised FY2022 operating expenditure of \$106.71 million. This increase is mainly due to NCSS operations.

Development Expenditure

The development expenditure for MSF in FY2023 is projected to be \$103.87 million, an increase of \$17.02 million or 19.6% from the revised FY2022 development expenditure. The increase is mainly due to higher expenditure in the development of the preschool sector.

Other Consolidated Fund Outlays

Advances for FY2023 are projected to be \$4.79 million. About \$4.75 million is required to meet expenditure for recoverable project expenses before reimbursement of funding from external parties. The balance provision mainly caters for payments of security and rental deposits.

Total Expenditure by Programme

Code	Programme	Running Costs	Transfers	Operating Expenditure	Development Expenditure	Total Expenditure
0000	Togramme	00010	Transiers	Exponditure	Exponditure	Exponditure
I-A	Corporate Support	135,913,300	2,357,400	138,270,700	20,444,600	158,715,300
I-B	Strategic Planning, Research and Development	9,191,100	0	9,191,100	10,774,500	19,965,600
I-C	Enforcement and Licensing Group	6,419,200	5,500	6,424,700	0	6,424,700
I-D	Rehabilitation and Protection Group	109,188,200	57,809,100	166,997,300	3,778,200	170,775,500
I-G	Family Development	176,758,300	2,853,659,500	3,030,417,800	55,181,300	3,085,599,100
I-K	Office of the Director-General of Social Welfare and Office of the Chief Psychologist	3,687,200	0	3,687,200	0	3,687,200
I-T	Sector Planning and Development	84,432,500	24,386,000	108,818,500	0	108,818,500
I-U	Social Policy and Services Group	130,529,200	457,425,700	587,954,900	13,652,100	601,607,000
I-V	Gambling Safeguards	5,021,300	167,100	5,188,400	37,300	5,225,700
		\$661.140.300	\$3.395.810.300	\$4.056.950.600	\$103.868.000	\$4.160.818.600

Development Expenditure by Project

	Total	Actual Expenditure Up to end of	Actual	Estimated	Revised	Estimated
Project Title	Project Cost	FY2020	FY2021	FY2022	FY2022	FY2023
DEVELOPMENT EXPENDITURE			\$84,183,698	\$86,845,700	\$86,845,700	\$103,868,000
GOVERNMENT DEVELOPMENT	•••		44,457,674	48,568,300	43,509,800	56,335,000
Corporate Support Programme						
Tech Refresh at GDC2	11,725,100	2,473,377	4,476,345	4,275,000	2,545,700	1,775,000
SSNet Migration To Govt Commercial Cloud And Curam Software Upgrade	5,300,000	0	0	0	3,445,000	1,855,000
Minor Development Projects			4,928,856	5,007,900	6,620,300	5,414,600
New Projects			0	8,517,500	444,400	8,400,000
Strategic Planning, Research and Development Programme						
The Inception, Development And Operations Of The Social Service ICT (SSICT) Phase 3 Initiatives	81,776,500	0	531,192	7,059,000	8,841,700	10,774,500
Rehabilitation and Protection Group Programme						
Improve infrastructure to enable differentiated treatment and programmes for Juvenile Homes	18,793,000	10,552,188	1,834,527	600,000	56,500	800,000
Enhancement of systems under RPG's Information Technology Plan	6,224,800	1,980,586	198,340	454,500	283,700	678,200
Further Development of Singapore Boys' Home	28,674,500	0	0	100,000	100,000	2,300,000
Family Development Programme						
Transforming Service Journey at Key Moment of Life (Getting Married)	11,734,100	1,863,169	3,878,088	2,989,400	3,278,800	2,269,600
Pre-Planning and Support Services for Families and Persons without Mental Capacity	14,399,500	1,401,678	1,808,937	4,941,500	4,908,400	4,290,000
Development of system support for the family support programmes in SSNet Phase 2	6,919,500	2,192,210	3,269,753	0	301,400	250,000
Development of a Pre-Divorce Support Portal	1,347,300	0	276,104	471,000	471,000	143,600
Redevelopment of the Families For Life (FFL) Portal to support the FFL Movement	8,473,000	0	206,064	1,212,300	424,300	2,200,000

		Actual				
Project Title	Total Project Cost	Expenditure Up to end of FY2020	Actual FY2021	Estimated FY2022	Revised FY2022	Estimated FY2023
Full-Scope Family Status Repository (FSR) and Folding in of Marital Status Register (MSR)	4,594,400	0	40,866	1,295,900	829,700	143,900
Premises for FAM@FSCs and FFLC agencies	11,767,000	0	0	0	0	2,660,000
Social Policy and Services Group Programme						
5 New and 1 Replacement Centres for Early Intervention Programme for Infants and Children	9,351,200	6,619,289	7,375	353,500	249,300	187,000
Adult Disability Home for Persons with Autism Spectrum Disorder at Seng Kang and Adult Disability Home for Persons with Physical Disabilities at Pasir Ris	23,740,900	19,587,196	5,477,900	50,000	139,000	50,000
Setting up of Rental Housing and Social Service Hubs	911,400	563,677	195,571	491,100	44,000	302,000
Setting up of Interim and Permanent SSO@QT at Dawson	1,754,000	270,379	426,604	435,000	79,100	600,000
Relocation of Social Service Office @ Bedok (SSO@Bedok) and Setting Up of Regional Social Services Centre (RSSC) at Vacated Bedok Library	2,153,000	1,193,582	34,193	0	0	30,000
Development of Social Service 360 Client View	7,664,400	660,917	1,103,713	1,100,000	817,900	2,169,400
Development of a new centre for Early Intervention Programme for Infants and Children (EIPIC)	2,006,500	508,534	45,738	1,308,000	763,100	530,000
Alignment of NTUC Senior Group Home at Henderson under MSF Build-Own-Lease model	133,300	0	4,489	40,000	52,000	42,100
Discovery Phase of the Social Service Grant Management	41,500	0	3,479,793	0	420,200	264,600
New Branch FSC at Block 450B Bukit Batok West Ave 6 (Fei Yue FSC [Bukit Batok])	436,100	0	374,542	31,000	47,000	25,600
Relocation of Social Service Office @ Boon Lay (SSO@BL)	797,900	0	11,625	662,400	150,000	874,700
Registries of Civil and Muslim Marriages (ROM/M) Building Refurbishment Project	19,926,500	0	0	1,238,700	36,000	10,000
Proposed Relocation of Social Service Office @ Punggol to One Punggol	640,800	0	0	0	37,000	537,000
SSNet One Enhancement Project for Administration of Student Care Financial Assistance (SCFA) Scheme and Student Care Centre (SCC) Operations	3,152,800	0	0	814,900	1,831,700	1,278,000
Enabling Services Hub	85,300	0	0	0	20,100	65,200
Co-location of the Pilot Small Group Care (PSGC) Service for older girls and Therapeutic Group Home (TGH) Service	4,758,200	0	0	0	0	4,500,000
Setting up of 5 new full-fledged Family Service Centres (FSCs)	0	0	0	0	0	877,700
Gambling Safeguards Programme						
Development of NCPG 2.0	129,700	1,792	4,001	53,700	26,400	37,300
Completed Projects			11,843,058	5,066,000	6,246,100	0
GRANTS & CAPITAL INJECTIONS TO ORGANISATIONS			39,726,024	38,277,400	43,335,900	47,533,000
Corporate Support Programme						
New Projects			0	0	342,400	3,000,000
Family Development Programme						
Reimbursement to HDB for the development and commissioning of pre-built preschools within HDB developments from 2018 to 2022	243,790,000	57,340,698	13,508,371	9,800,000	9,800,000	20,250,000
Development of preschool places by Anchor Operators (AOP) in HDB developments and atypical sites from 2018 to 2022	173,840,000	95,066,230	21,552,881	26,700,000	26,700,000	19,575,000

	Total	Actual Expenditure Up to end of	Actual	Estimated	Revised	Estimated
Project Title	Project Cost	FY2020	FY2021	FY2022	FY2022	FY2023
Devt of Preschool Places by Anchor Operators through Mergers & Acquisitions under Master Plan 3 from 2020 to 2022	1,540,000	0	165,630	0	0	660,000
Becky Bunny's Adventures Playground (BBAP) at Family Zone Gardens by the Bay (GB)	3,424,000	0	0	0	0	2,739,200
Social Policy and Services Group Programme						
Capital Funding for the addition & alteration (A&A) works at MINDS Idea Employment Development Centre (Sheltered Workshop) located at 29 Rosyth Road	2,858,200	0	66,517	1,200,000	1,700,000	1,158,300
Alignment of NTUC Senior Group Home at Henderson under MSF Build-Own-Lease model	18,000	0	0	9,000	3,000	15,000
New Branch FSC at Block 450B Bukit Batok West Ave 6 (Fei Yue FSC [Bukit Batok])	31,800	0	0	0	0	38,800
Enabling Services Hub	31,800	0	0	0	0	32,300
Setting up of 5 new full-fledged Family Service Centres (FSCs)	0	0	0	0	0	64,400
Completed Projects			4,432,624	568.400	4.790.500	0

KEY PERFORMANCE INDICATORS

Desired Outcomes

Resilient Individuals

- Households in need supported
- Youth offenders successfully rehabilitated
- Persons with disabilities (PwDs) enabled to lead independent and dignified lives in the community

Strong Families

- Strong marriages and family ties
- Affordable, accessible and quality preschools

A Caring Society

• Accessible and effective social services

Key Performance Indicators

Desired Outcome	Performance Indicator	Actual FY2020	Actual FY2021	Revised FY2022 ¹	Estimated FY2023
Resilient Individuals	Households in need supported Citizen households that receive social assistance (%) ²	3.8	3.6	3.03	NA ⁴
	Youth offenders successfully rehabilitated 3-year recidivism rate of youth offender cases up to 21 years of age (%) ^s	13.5	12.7	10.3	Below 12.2
	Persons with disabilities (PwDs) enabled to lead independent and dignified lives in the community Employment rate of resident PwDs (%)6	29.0 (2019 - 2020)	30.1 (2020 – 2021)	NA	NA ⁷
Strong Families	Strong marriages and family ties Cohort dissolution rate before the 10 th anniversary of marriage (%) ⁸	14.9	14.5	15.3	Below 15.0

¹ Figures reported in this column are estimates unless otherwise stated.

² This indicator represents the proportion of citizen household population that was assisted on ComCare Short-to-Medium-Term Assistance (SMTA), ComCare Long-Term Assistance (LTA), ComCare Student Care Fee Assistance (SCFA) and Home Ownership Plus Education (HOPE) scheme in each financial year.

³ Às the actual number of unique citizen households that received social assistance in FY2022 and the national count on citizen-headed households in 2022 were not available at time of publication, the proportion of citizen households that receive social assistance was derived by estimating the number of unique citizen households that will receive social assistance in FY2022, over the national count of citizen-headed households in 2021.

⁴ The estimate for FY2023 is unavailable at the time of publication as the number of citizen households receiving social assistance may vary due to factors including macroeconomic conditions. The estimate for FY2023 will be available in the FY2024 Budget.

⁵ This indicator is calculated on a CY basis, and reported on an FY basis, i.e. the recidivism rate reported for FY2022 relates to youth discharged in CY2018.

⁶ The data for this indicator is from MOM's Comprehensive Labour Force Survey (CLFS) and is reflected on a CY basis. The use of two-year moving averages is to smoothen out year-on-year fluctuations due to the relatively small number of persons with disabilities. The actual 2022 figure will be available later in 2023.

⁷ 2023 estimates are unavailable as forecasts for employment creation, and employment and unemployment rates, are influenced by multiple factors and difficult to project accurately.

This indicator is reported on a CY basis. Cohort dissolution rate before the 10th anniversary of marriage for FY YYYY refers to the cumulative proportion of marriages registered in calendar year YYYY-10 that had ended in divorce or annulment before the 10th anniversary of marriage. Data are based on resident marriages (at least one party is a Singapore citizen or permanent resident) registered in Singapore with the Registry of Marriages (ROM) and Registry of Muslim Marriages (ROMM).

Desired Outcome	Performance Indicator	Actual FY2020	Actual FY2021	Revised FY2022 ¹	Estimated FY2023
	Affordable, accessible and quality preschools				
	Cohort Enrolment Rate (CER) of SC children aged 3 to 6 (%)	91.1	92.3	92.0	92.0
	Eligible childcare centres and kindergartens with the Singapore Pre-school Accreditation Framework (SPARK) certification (%) ⁹	53.2	54.3	55.3	61.0
	Expenditure of the 20^{th} percentile family on full-day childcare as a proportion of gross household income $(\%)^{10}$	0.1	0.1	0.1	0.1
A Caring Society	Accessible and effective social services				
	Funded Social Service Agency (SSA) programmes meeting targets (%)	85.1	80.2	93.0	93.0
	Donations raised by Social and Welfare Institutions of Public Character (IPCs) (\$ million) ¹¹	455	355	355	355

⁹ This indicator is reported on a CY basis, based on the total number of preschools that have been or are expected to have been operational for at least 12 months in December of the

CY.

10 Expenditure (a) is calculated after subsidies, (b) excludes offsets from the Child Development Account, and is based on the median fees charged by Anchor Operator child care centres in January of the year. Household income refers to the total gross income of the 20th percentile non-retiree citizen-headed household.

¹¹ This indicator is reported on a CY basis.